Toledo-Lucas County Health Department



2017-2020 Strategic Plan



lucascountyhealth.com

This page is intentionally blank

This page is intentionally blank

Table of Contents

Table of Contents	
Message from the Commissioner	2
Message from the Board President	
Introduction	
Strategic Planning Process	5
Strategic Planning Timeline	6
SWOT Analyses	
Vision, Mission, Values	9
Key Data Considerations	
Strategic Priorities	
TLCHD's Strategic Map	
Strategic Workplan	
Plan Review & Evaluation	
Acknowledgements	
Record of Changes	
Appendix 1	

Message from the Commissioner

Dear Friends and Colleagues,

I am both honored and proud to present the 2017-2020 Strategic Plan for the Toledo-Lucas County Health Department. This 3-year plan is the culmination of a 10 month process where we engaged not only our staff, but our community stakeholders as well. Throughout TLCHD's planning approach many ideas, comments, and feedback were provided to guide the development of the strategic plan. Eventually, the hard work and sustained efforts of our staff led to the strategic priorities we are pursuing today.

These priorities now set a clear course for the Health Department to follow as we work to improve the health and well-being of our 430,000 county residents and all other people that visit, work, and play in Lucas County. To meet the



public health challenges Lucas County faces, it will not be enough to simply present this plan, but to implement and assess every aspect of it as we move toward a healthier tomorrow.

Successful strategic plans accomplish their goals not simply because there is a wish to improve community health, but through a firm commitment to the work that needs to be done and a desire to learn and change throughout the process. This learning is not just for department staff but for the entire community relative to how we all can and will improve health in our county. I look forward to providing you with regular updates on the implementation of this plan and working with our staff, community members, and partners, to improve the quality and quantity of life in Lucas County.

Yours in Public Health,

Eric J. Zgodzinski, MPH, RS, CPH Health Commissioner

Message from the Board President

It has been a privilege to serve on the Strategic Planning Committee since its inception. The overall vision of the Toledo-Lucas County Health Department is A Healthier Lucas County for Everyone. This is a lofty goal that calls for a comprehensive plan to assess the strengths and weaknesses of our Department, along with the opportunities to establish priorities to promote and protect the health of our citizens.

The 2017-2020 Strategic Plan is a carefully researched, crafted, and evaluated document that builds accountability into our vision, mission, and core values. There was significant and diverse involvement from all levels of the organization and the Plan received unanimous approval from the Lucas County Regional Board of Health.

The completion of this Strategic Plan also plays a part in TLCHD's goal to gain national accreditation from the Public Health Accreditation Board (PHAB). The Board of Health is in complete agreement with this accreditation process, and fully supports the department's improvement efforts to align with and accomplish this national achievement.

We look forward to collaboration with other community members in moving forward in our mission and remain grateful for the cadre of wonderfully committed healthcare staff at the Toledo-Lucas County Health Department.

To your health,

Bonna Ailport Woodson, MD President, Toledo-Lucas County Board of Health

Introduction

Beginning in May 2016, the Toledo-Lucas County Health Department (TLCHD) embarked on the journey to develop a comprehensive strategic plan that would renew its vision for the future and establish the agency's strategic initiatives for the next three years. Strategic Planning is fundamentally central to effectively improving the health and wellbeing of all people in Lucas County. This process plays an integral role in TLCHD's pursuit of national accreditation sponsored by the Public Health Accreditation Board (PHAB). PHAB recognizes the importance



of critically examining our department's operations alongside the status of our community's health and using that information to decisively map a route to a healthier Lucas County. PHAB defines strategic planning as the deliberate decision-making process that sets the direction for our organization and, through common understanding of TLCHD's mission, vision, priorities and objectives, provides a template from which employees and stakeholders can make decisions that move the department and our community forward.¹

Facilitated internally by TLCHD's Quality Assurance Coordinator, the 2017-2020 Strategic Plan is built on a framework that details the responsibilities, priorities, and objectives our agency plans to achieve, the means by which we will achieve them, and how we will know if we have been successful. It serves as a guide for making decisions regarding the allocation of resources, and for taking action to pursue our strategic priorities.² From August 2016 to February 2017, the Strategic Planning Committee met monthly to draft the structure of this plan through careful review of staff and stakeholder feedback; data from the most recent Lucas County Community Health Assessment & Community Health Improvement Plans; the results of internal and external SWOT³ Analyses; and additional pertinent data. The Committee then selected the priorities that will set our agency and community on a course for improved health outcomes and healthier lives for all people who live, learn, work, or play within our county.

Respectfully Submitted.

Brandon Palinski, MPH, SIT Quality Assurance Coordinator

¹ Public Health Accreditation Board. Acronyms and Glossary of Terms, Version 1.5. Alexandria, Virginia. 2014.

² Public Health Accreditation Board. Public Health Accreditation Board Standards & Measures, Version 1.5. Alexandria, Virginia. 2014.

³ Strengths, Weaknesses, Opportunities, Threats (SWOT) Analysis

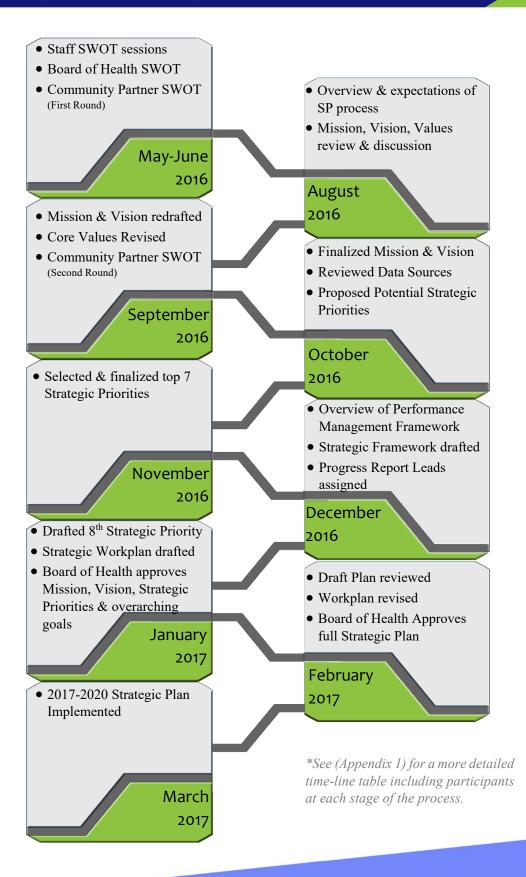
Strategic Planning Process

Strategic Planning Committee

The original Strategic Planning Committee was formed in July and convened for the first time in August 2016. The Committee was comprised of a diverse, multi-disciplinary team from all levels of the organization. The purpose of the Committee was to carefully review and update the Health Department's mission, vision, and core values (*page 9*), review relevant internal and external data, propose and select TLCHD's strategic priorities (*page 12*), and work with other agency staff to determine the specific action steps we should pursue to address those priorities (*page 14*).

Committee Members	Position	Division	
Donna Woodson, MD	President	Board of Health	
Barb Sarantou	Strategic Planning Committee Chair	Board of Health	
Eric Zgodzinski	Health Commissioner	Administrative Services	
Brandon Palinski	Quality Assurance Coordinator	Administrative Services	
Richard Addo	Sanitarian-In-Training	Environmental Health & Community Services	
Clark Allen	WIC Supervisor	Health & Outreach Services	
Zyishia Bailey	Program Coordinator for Healthy Start	Health & Outreach Services	
Kelly Burkholder- Allen	Interim Director of Nursing & Health Services	Health & Outreach Services	
Terri Dalton	Environmental Health Senior Clerk	Environmental Health & Community Services	
Alice Dargartz	Secretary	Environmental Health & Community Services	
Samantha Eitniear	Supervisor of Epidemiology & Disaster Preparedness	Environmental Health & Community Services	
Shynell Jones	Public Health Nurse- Healthy Start	Health & Outreach Services	
Jerry Kerr	Program Coordinator for HIV	Health & Outreach Services	
Shannon Lands	Director of Health Promotion & Policy Integration	Administrative Services	
Joanne Melamed	Director of Administrative Services / CFO	Administrative Services	
Sam Schwandner	Network Service Technician	Administrative Services	
Gloria Smith	Public Health Nurse- Lead Case Manager	Environmental Health & Community Services	
Denise Vernon	WIC Senior Clerk	Health & Outreach Services	

Strategic Planning Timeline



Page | 6

SWOT Analyses



In preparation for the strategic planning process, TLCHD conducted several SWOT Analyses with agency staff, community partners, and the Board of Health. TLCHD recognizes that the success of our agency is highly dependent on the relationships between these three diverse groups. Each group was invited to provide its perception of the Department's strengths and weaknesses as well as the external opportunities and threats that warrant close inspection and consideration for future planning efforts.

SWOT Analyses with TLCHD staff were conducted in small to medium sized focus groups. Nearly all staff were given the chance to participate in this process. Staff feedback from all sessions was compiled into major and sub-themes resulting in 24 strengths, 42 weaknesses, 23 opportunities, and 28 threats. A ranking survey was then released back to staff to prioritize the top 7 themes for each SWOT category. The ranking survey received a 55% response rate.

In June, the Board of Health convened a special retreat to conduct a SWOT analysis of the department from their perspective. A brief overview of the strategic planning process and its purpose were provided before the SWOT exercise was conducted. Seven BOH members identified themes in each category and were then guided through a priority ranking of their top three themes for each SWOT category. Three themes was considered appropriate for the Board's ranking due to the number of individuals involved in the process and the amount of feedback generated for each category.

A Community Partner SWOT survey was released to 69 individuals in June and to an additional 113 individuals in September. In total, 182 individuals representing 144 unique stakeholder and partner organizations received the survey. Between both releases, TLCHD received a total of 17 responses, representing a 9.3% response rate. All community partner feedback was then grouped into major and sub-themes resulting in 7 major strength themes, 13 major weakness themes, 9 major opportunity themes, and twelve 12 major threat themes.

The results of each SWOT can be found on the following page. Please note the table does not display the subthemes grouped under the major themes.

	Strengths	Weaknesses	Opportunities	Threats
TLCHD STAFF	 Employees / Staff Wide Variety of Clinics, Programs, & Services Employee Benefits Education & Training Opportunities (Staff) Vaccination Programs Outreach Food Safety 	 Administration / Leadership Communication (internal) Physical Facilities (Building / Campus) Board of Health Morale / Interaction Finances/ Funding Unions 	 Funding / Finances Outreach Programs Community Partnerships Public Education / Leaders Media Physician / Patient Recruitment & Retention Higher Education Collaboration 	 Funding / Finances Morale Public Perception Physical Facility Understaffed Provider / Doctor Turnover Changing Landscape for Public Health
BOARD OF HEALTH	 Employees / Staff Wide Variety of Clinics, Programs, & Services Employee Benefits 	 Lack of Transparency Communication with other entities Low Staff Morale 	 Continued but improved communication within department and community Restructuring Success Planning 	 Funding (Statewide Fiscal Policy, Local Economy) Negativity Changes in Healthcare Landscape Political Landscape
COMMUNITY PARTNERS	 Communication Collaboration Staff Community Outreach Accessibility Knowledgeable Public Health Services 	 Location Communication Customer Service Stewardship Staffing Education Health Commissioner* Input Community Outreach Funding & Resources Access to Care Low Morale Perception 	 Collaboration Communication Health Advocacy Efficiency Educational Opportunities Funding & Grants Program Initiatives Leadership Morale 	 Regional Water Supply Population Practices Government Agency Perception Funding Communication FQHC Integration Terrorism [Many] Immunization satellite sites [Need] more proactive health protection Staff Turnover Limited Locations Disaster Preparedness

*From the first round of Community Partner SWOTs, prior to the Board of Health appointing a new Health Commissioner in June 2016.

Vision, Mission, Values

The Toledo-Lucas County Health Department's vision, mission, and values were reviewed and revised to lay a strong foundation in support of our agency's work. Our Vision communicates our hope for the future, our Mission demonstrates our intent to be the best leaders in public health we can be for our constituents, and our Values drive our efforts with purpose and a call to action.



A Healthier Lucas County for Everyone

Mission

The Toledo-Lucas County Health Department is committed to being the leader in public health by promoting and protecting the health of all people where they live, learn, work, and play.

Core Values

Health Promotion: We actively promote the knowledge, attitudes, and behaviors that enable our community to reach its healthiest state.

People Focused: Our primary focus is to provide the best public health for those who rely on our leadership and guidance to live happier, healthier lives.

Collaboration: We foster partnerships with key community stakeholders to enhance the delivery and effectiveness of public health information and practices.

Communication: We encourage open and clear communication within our agency and to the community in a timely, culturally appropriate, and respectful manner.

Empowerment: We empower our citizens to make healthier choices through education and a shared responsibility for the health of the public.

Disease Prevention: We actively screen, evaluate, and educate our clients through evidence-based prevention strategies to minimize the threat of disease in our community.

Key Data Considerations

The Strategic Planning Committee compared Lucas County's *County Health Rankings*⁴ data against our Community Health Assessment (CHA) & Health Improvement Plan (CHIP), an early draft of the Environmental Health Assessment, demographic data for our jurisdiction, all SWOT results, and other internal data.

Community Health Assessment & Improvement Plan (CHA & CHIP)⁵

Starting in late 2013, Healthy Lucas County- a coalition of community partners and organizations- and the Hospital Council of Northwest Ohio (HCNO) facilitated a county-wide health assessment to characterize the factors affecting the health of Lucas County residents. Four separate surveys were used to collect data for the CHA. One for adults, one for adolescents in grades 7-12, one for adolescents in grades 5-6, and one for parents with children aged 0-11. The resulting 2013/2014 Community Health Assessment (CHA) indicated our community has a high prevalence of chronic disease risk factors affecting all ages.

Approximately 70% of adults in Lucas County reported being either overweight (34%) or obese (36%) while 23% of adolescents in grades 7-12 reported being either overweight (10%) or obese (13%). Nineteen percent (19%) of adults are current smokers and an additional 25% reported being former smokers.

Nearly half of black Lucas County residents and nearly two-fifths (37%) of all adults have been diagnosed with high blood pressure. Twenty-five percent (25%) of all adults have been diagnosed with high blood cholesterol, and 15% have been diagnosed with diabetes. In addition to obesity and cardiovascular health risk factors, approximately 47% of adults reported that their quality of life has been limited due to a physical, mental, or emotional problem.

Infant mortality stands as one of the most significant issues facing Lucas County, especially for minority populations. Ohio ranks 46th in the nation for overall infant mortality and 50th for black infants. Lucas County's infant mortality rates in 2014 stood at 9.3 deaths per 1,000 compared with the state average of 6.8 per 1,000 live births.⁶

⁶ Robert Wood Johnson Foundation Culture of Health Community Snapshots for Toledo, Ohio. Report Published December 2016.

⁴ <u>http://www.countyhealthrankings.org/app/ohio/2016/rankings/lucas/county/outcomes/overall/snapshot</u>

⁵ All data in this section are from the 2013/2014 Community Health Assessment & 2015-2018 Community Health Improvement Plan unless otherwise stated.

Additional Health Factors

Elevated Blood Lead Levels (EBLLs) in children under 6 years of age also remains a significant issue within Lucas County. In 2013, both Lucas County as a whole, and Toledo as an individual municipality, ranked 5th highest in the state for children testing with EBLLs above 5 μ g/dL.⁷ There are currently 18 zip codes in Lucas County considered at higher risk for EBLLs in children under 6 years of age.

In 2014, the Toledo-Lucas County Health Department and the Mental Health & Recovery Services Board (MHRSB) of Lucas County collaborated on a Pain Medication & Heroin survey. The Community Health Assessment reported that 10% of adults have used medication not prescribed to them, or took more than their prescribed dose in order to feel "good or high and/or more active or alert," while 7% of children in grades 7-12 reporting using prescription medications not prescribed to them. More than 4,000 Lucas County residents responded to the survey, 88% of which indicated they felt that pain medication misuse and heroin usage was a significant community issue. Over 50% of respondents reported they have been directly or indirectly impacted by misuse of pain medications or heroin. The full results of the survey were released to the community in July 2015 at a Heroin and Opiate Summit cohosted by TLCHD & MHRSB.

The results of the Community Health Assessment were used to formulate the 2015-2018 Community Health Improvement Plan. TLCHD, Healthy Lucas County, and HCNO invited key community leaders to participate in the Mobilizing for Action through Planning and Partnerships (MAPP) process to facilitate development of priority issues for community partners to collaborate on

CHIP Priority Health Issues

- Increasing Health Weight Status
- Reducing Chronic Disease
- Decreasing Youth Mental Health Issues & Bullying
- Lowering Infant Mortality Rates
- Increased School Readiness
- Tran-Strategies
- •Increase Cultural Competency
- •Increase efforts to address social determinants of health
- •Increase public and partner education messages promoting improved health

over the three year life of the plan. Five priority health issues emerged from this process as well as a set of trans-strategies that cross-liked with all five priority health issues.

⁷ <u>https://www.odh.ohio.gov/odhprograms/eh/lead_ch/lead_data.aspx</u>

Strategic Priorities

The Strategic Planning Committee proposed the following eight strategic priorities after reviewing all relevant data to align the department's work, focus, and direction for the next three years:

Obesity (Adult & Youth)

• Goal: Reduce the Percentage of People in Lucas County with a BMI above 30

Opiate Epidemic / Drugs

• Goal: Reduce the Percentage of Fatal and Non-Fatal Opioid Overdoses

Access to Care

• Goal: Understand Barriers to Accessing Care

Infant Mortality

• **Goal:** Implement Evidence-Based Strategies & Programs to Reduce the Infant Mortality Rate in Lucas County

Health Promotion

• **Goal:** Promote Awareness & Community Adoption of Healthier Behaviors & Outcomes through sound Public Policy and Public Health Practices

Healthy Homes

• Goal: Improve the Home Environment & Reduce Housing Related Illnesses for Residents in Lucas County

Workforce Development

• Goal: Ensure TLCHD has Appropriate Staffing Structure and Developmental Opportunities at all Levels

Financial Stability

• **Goal:** Secure and Maintain Diverse, Sustainable, and Flexible Funding to Support all Essential Public Health Services

Visit lucascountyhealth.com for information on all programs and services offered by the Toledo-Lucas County Health Department.

TLCHD's Strategic Map

	r zeine s strategie map									
Vision	TLCHD 2017-2020 Strategic Plan Priorities A Healthier Lucas County for Everyone									
	Obesity (Adult & Youth)	Obj1: Healthier Wei Obj2: Healthy Eating	ght-related Behaviors Among TLCHD Sta g & Food Literacy	ff						
	Opiate Epidemic / Drugs	Obj2: Reduce Opioc Obj3: Reduce Harm	ages to Mental Health & Recovery Servi d-Related Morbidity and Mortality within s Ancilliary to Opiate & Drug Abuse/Mis inates Coalition Building	Lucas County						
S	Access to Care	Obj1: Assess Comm	nunity Knowledge of Social Determinants	of Health and their Impact						
Objectives	Infant Mortality	Obj2: Help Infants T Obj3: Assess and Ad	Obj1: Promote Healthy Pregnancies Obj2: Help Infants Thrive Obj3: Assess and Address Disparities including those caused by Racism Obj4: Decrease Tobacco Use for Women of Childbearing Age							
Priorities &	Health Promotion	Obj1: Increase Health Education Opportunities for Clientele Obj2: Promote Evidence-Based Education & Intervention Strategies to Improve Health Outcomes Obj3: Increase Health Department Visibility Obj4: Actively Contribute to the Development and Implementation of Policies that Support and Improve Population Health at All Levels								
Strategic P	Healthy Homes & Environment		Promote the Lead Safe & Healthy Homes with Community Partners to Mitigate, Pre							
Str	Workforce Development	Obj1: Increase Workforce Training Opportunities at all Levels Obj2: Develop "Safe Feedback" system/process for staff Obj3: Staff Performance Effectively Managed Obj4: Develop and Implement an agency Workforce Development Plan Obj5: Workforce Acquires and Maintains Necessary Skills for Job Excellence								
	Financial Stability	Obj1: Actively Evaluate and Monitor Program Budgets to Effectively Manage Fiscal Resources Obj2: Effectively Implement Key Financial Analysis & Business Management Practices								
ues	Health F	Promotion	People Focused	Collaboration						
Values	Commu	inication	Empowerment Disease Prevention							
Mission	The Toledo-Lucas County Health Department is committed to being the leader in public health by promoting and protecting the health of all people where they live, learn, work, and play.									

Strategic Workplan

A comprehensive Strategic Workplan has been developed for each Strategic Priority. The purpose of the workplan is to guide implementation and keep the department on track to achieve its objectives. Each priority has identified progress report lead(s) responsible for ensuring milestones are met and progress is being made according to identified timeframes for each action step.

Strategic Workplan Progress Report Leads

Obesity (Adult & Youth)	Clark Allen
Opiate Epidemic / Drugs	Shannon Lands
Access to Care	Gwen Gregory
Infant Mortality	Shynell Jones
Health Promotion	Shannon Lands
Healthy Homes	David Welch & Gloria Smith
Workforce Development	Brandon Palinski
Financial Stability	Tina Stokes

*See the Workplan Glossary at the end of the workplan for definitions of select terminology used within the workplan.

2017-2020 Toledo-Lucas County Health Department Strategic Workplan

Strategic Priority: Obesity (Adult & Youth)

Goal: Reduce the Percentage of People in Lucas County with a BMI above 30

Obj	Objective 1: Healthier Weight-related Behaviors Among TLCHD Staff					
Acti	on Steps	Time Frame	Performance Metrics	Target /Goal		
1	Turn remodeled basement into a workout facility	12/2019	- N/a	-Onsite gym		
1a	Develop report on possible layout for basement workout facility and required resources/investment	12/2019	- Workout Facility Layout / Considerations	 Floorplan and design proposal Available/required Equipment/resources list 		
1b	The Health & Wellness Committee will secure funding/fundraise to establish a workout facility and for related ongoing maintenance/supplies	Ongoing	- Amount raised	 Raise a minimum of \$800 to establish workout facility Establish maintenance/supply fund 		

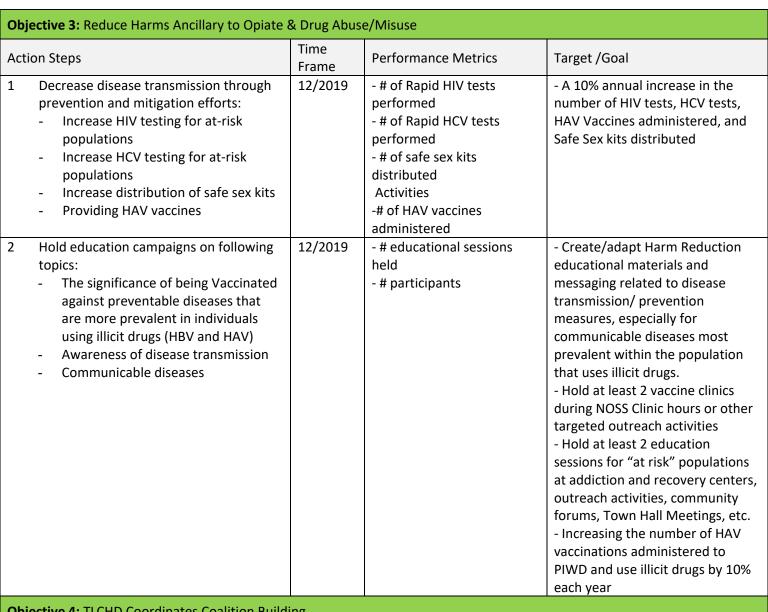
2	Develop & Implement Activities with wellness incentives for employees	Ongoing		
2a	Research and implement healthy weight challenges & competitions		- # of staff participating	 Host one healthy foods activity in March and September annually At least 15% of staff participate in each activity
2b	Work to increase staff participation in County Wellness Program		- # of staff participating	 Increase staff participation in walking program by 25% from 2016 baseline.
Obj	ective 2: Healthy Eating & Food Literacy			
Acti	ion Steps	Time Frame	Performance Metrics	Target /Goal
1	Develop Draft of Healthy Eating Goals Policy with community stakeholders (inner city, city, county)	12/2019	- Develop Draft Policy with county and city officials	- Draft policy
1a	Promote adoption and implementation of policy or ordinance	12/2019	 # of municipalities adopting ordinance/policy % of staff trained on policy 	 Adoption of ordinance by Lucas County Municipalities 100% of Staff informed/trained on policy by 12/2019
2	Work to Increase # of stores participating in selling fresh produce & healthy foods	12/2019	- # recruited & enrolled stores	YR1:Increase Stores by 10% YR2: 20% YR3: 30%
2a	Provide Education on importance of healthy food retail to community including stakeholders, business owners, residents	12/2019	 Press releases/ Marketing campaign Community/neighborhood presentations In store demonstrations 	 Conduct at least 2 community presentations annually Quarterly Press Releases
Str	ategic Priority: Opiate Epidemic /	Drugs	·	·
Goa	al: Reduce the Percentage of Fatal and Non-	Fatal Opioid	Overdoses	
Obj	ective 1: Continue Linkages to Mental Healt	h & Recover	y Services	
Acti	ion Steps	Time Frame	Performance Metrics	Target /Goal
1	NOSS staff and Opiate Coordinator will expand upon linkages to mental health through community resources, support groups, and faith based organizations - Develop, print, and distribute calling	12/2019	 # of organizations connected to NOSS & MH LC Opioid Coalition membership/organization demographics 	- Meet with at least 5 mental health/recovery services agencies/providers, support groups, or Faith Based orgs annually to recruit new

Develop, print, and distribute calling cards with information about the Lucas County Opioid Coalition

membership for the LC Opioid

Coalition

2	 Populations in need of TLCHD services or programs will be included in program planning, outreach efforts, and community events Solicit consumer feedback from TLCHD programs: NOSS Clinic, Naloxone Training/Distribution events, Town Halls, outreach events, etc. Collect targeted feedback from "at risk" groups (incarcerated, human trafficking, minorities, homeless individuals) 	12/2019	- # of respondents per event/program	- Establish/identify feedback criteria/survey tools - NOSS quarterly feedback collection
2a	Organize Mental Health First Aid Training Sessions	12/2019	 # of participants # of trainings held 	- By December, organize at least two MHFA training sessions for community members
Obj	ective 2: Reduce Opioid-Related Morbidity a	and Mortality	y within Lucas County	
Acti	on Steps	Time Frame	Performance Metrics	Target /Goal
1	Increase naloxone distribution, training, and education in at-risk zip codes	12/2019	 # of kits distributed # of individuals trained 	 Increase the number of kits distributed by at least 5% each year Increase number of individuals trained to administer Naloxone by at least 10% each year
2	Increase distribution of syringes, paraphernalia, and education to promote harm reduction in NOSS Clinics	12/2019	-# of Works Kits distributed -# of Syringes distributed - #of Naloxone kits distributed at NOSS Clinics/ Outreach Programming	 Increase the number of syringes, paraphernalia distributed in NOSS Clinic sites by 10% Increase number of Naloxone kits/training delivered by 10%
2a	Increase awareness of harm reduction and decrease the stigma associated with illicit drug use	12/2019	 Total # of clients across all clinics # of clients participating in outreach events. 	 Increase total NOSS client numbers by 20% each year By December, participate in at least 2 outreach events promoting harm reduction principles
2b	Increase distribution and knowledge of fentanyl test strips	12/2019	 # of test strips distributed # of individuals trained # of reversals reported 	-Increase the distribution of Fentanyl Test Strips by 10% each year
3	Increase access to, and availability of, drop boxes and medication take-back opportunities	12/2019	- # of drop boxes - Distribution of drop boxes	 Increase community drug drop box availability by at least 2 new portable/semi-fixed sites by December



Objective 4: TLCHD Coordinates Coalition Building

Act	ion Steps	Time Frame	Performance Metrics	Target /Goal
1	 Strengthen Lucas County Coalition Target population and community- based stakeholders, not previously identified to extend information and invitation 	12/2019	 # of coalition members # of members in attendance at each meeting 	 The Lucas County Opioid Coalition will increase its membership by 10% each year Percentage of membership in attendance will average approximately 25%

1a	 Improve timeliness of data sharing between agencies/disciplines within stakeholder community and LC Opioid Coalition Analyze data and identify emerging trends 	12/2019	-# of agencies entering into Data-User Agreement -Development of dashboard to provide information on meetings, events, emerging trends, etc.	 Data-User Agreement will be developed for implementation with targeted agencies Data generated by TLCHD and disseminated via terms within the agreement
Stra	ategic Priority: Access to Care			
Goa	I: Understand Barriers to Accessing Care			
Obje	ective 1: Assess Community Knowledge of S	ocial Determ	inants of Health and their Imp	act
Acti	on Steps	Time Frame	Performance Metrics	Target /Goal
1	Develop and distribute survey to assess community partner knowledge and understanding of social determinants of health (SDOH) and the impact SDOH have on the clients they serve	12/2019	- # of survey respondents	 Developed Survey by December or sooner Distributed survey by March 2020 or sooner
2	Compile report on populations in Lucas County that experience SDOH	Ongoing into 2020	- N/a	- Report on SDOH
3	Assess Lucas County barriers to accessing care	Ongoing into 2020	- N/a	- Report on barriers
Stra	ategic Priority: Infant Mortality			
Goa	I: Implement Evidence-Based Strategies & P	Programs to I	Reduce the Infant Mortality Ra	te
Obje	ective 1: Promote Healthy Pregnancies			
Acti	on Steps	Time Frame	Performance Metrics	Target /Goal
1	Complete a Reproductive Life Plan for all clients served in the STD/Sexual Health Clinic.	12/2019	- Total # of clients - % of clients completing RLPs	- By December 31, 2019, 25% of clients served in the Sexual Health Clinics will have completed a Reproductive Life Plan in their electronic health record
Obje	ective 2: Help Infants Thrive			
Acti	on Steps	Time Frame	Performance Metrics	Target /Goal
1	Review and revise (draft) internal breastfeeding policy to increase support and ensure best practices are in place.	12/2019	- N/a	- Revised Policy
1a	Partner with 12 businesses in Lucas County to promote and support breastfeeding practices through policy development and/or policy change.	12/2019	 # of partnerships % of partnerships implementing policies 	 Implemented policies at 12 or more businesses in Lucas county by 12/2019.

Obj	ective 3: Assess and Address Disparities incl	uding those	caused by Racism	
Act	ion Steps	Time Frame	Performance Metrics	Target /Goal
1	Hold an annual dialogue with key community members on prevalence of disparities including those caused by racism, and how to address them.	12/2019	 Increase in community knowledge / awareness 	- At least 1 report (semi-annual) per year
1a	Conduct 1 cultural diversity trainings/ education for community partners.	12/2019	- # of dialogues held	- At least one 6-week cultural diversity dialogue training with a community partner
2	Track how many people view the Black and White: Infant Mortality in Lucas County Documentary.	12/2019	- # of documentary views per year	- At least 200 people will view the documentary per year
Obj	ective 4: Decrease Tobacco Use for Women	of Childbear	ring Age	
Act	ion Steps	Time Frame	Performance Metrics	Target /Goal
1	Collect information on tobacco use for all women of childbearing age in WIC, Healthy Start, Sexual Health Clinic, and NOSS	12/2019	 + of female clients using tobacco products 	- Ongoing data collection
2	Increase number of women that receive cessation services	12/2019	 # of referrals # of completed referrals # of consults 	- Increase 15% from 2018
Str	ategic Priority: Health Promotion			
	al: Promote Awareness & Community Adopt Ith Practices	ion of Health	nier Behaviors & Outcomes thro	ough sound Public Policy and Public
Obj	ective 1: Increase Health Education Opport	unities for Cli	ientele	
Act	ion Steps	Time Frame	Performance Metrics	Target /Goal
1	 Promote and regularly update community calendar of events Update website calendar listings on weekly basis and promote upcoming events, classes and more through social media accounts 	12/2019	- N/a	 Provide updated weekly calendar schedules in all public waiting areas to increase availability of event information Website updated weekly

Obj	ective 2: Promote Evidence-Based Education	n & Interven	tion Strategies to Improve Hea	Ith Outcomes
Acti	on Steps	Time Frame	Performance Metrics	Target /Goal
1	Increase social media campaigns and presence to position TLCHD as reliable source of information on relevant Public Health issues	12/2019	- # of followers, shares, and reaches/impressions	 10% more total followers than 2018 on Facebook and Twitter 15% more "reach/shares/ impressions" on FB and TW.
Obj	ective 3: Increase Health Department Visibil	ity		
Acti	on Steps	Time Frame	Performance Metrics	Target /Goal
1	Institute standing agenda item for monthly divisional meetings on branding considerations.	12/2019	- N/a	 Branding Considerations are discussed as necessary at every divisional meeting
2	Standardize email signatures for all employees to promote uniform appearance.	12/2019	 % of staff using standardized email template 	- 100% of staff using standardized email signature
3	Develop standardized toolkits of marketing materials/templates for staff to use including: - External Meetings - Internal Meetings - Presentations/Trainings - Fliers/Newsletters	12/2019	- N/a	- Standard Templates / Toolkits
4	Improve staff marketing competencies by training on the use and development of marketing/branding materials and strategies	12/2019	- # of staff trained	- 100% of staff trained by June 30, 2019
	ective 4: Actively Contribute to the Develop Ith at All Levels	ment and in	iplementation of Policies that s	Support and improve Population
Acti	on Steps	Time Frame	Performance Metrics	Target /Goal
1	Re-establish the Board of Health's Legislative Affairs Committee	Ongoing	 - # Board members in attendance per meeting - # meetings per year 	 At least 2 board members shall attend every meeting Quarterly Meetings
2	Contribute to policy proposals and/or amendments at local and state level	Ongoing	- N/a	
2a	Seek TLCHD participation on the Toledo Chamber of Commerce's legislative sub- committees to promote a "health in all policies" approach to community well- being.	Ongoing	- N/a	 Participate on/ represent Public Health to legislative sub- committees TLCHD presence at 2 or more meetings per year



Strategic Priority: Healthy Homes & Environment

Goal: Improve the Home Environment & Reduce Housing Related Illnesses for Residents in Lucas County

	Objective 1: Develop and Promote the Lead Safe & Healthy Homes Initiative					
Action Steps		Time Frame	Performance Metrics	Target /Goal		
1	 Develop Lead Clearance Technician Course Refresher. Education curriculum and process Develop standard exam for testing 	12/2019	- N/a	 Finalized Course curriculum Exam and pass criteria created 		
1a	Obtain ODH approval/certification for curriculum.	12/2019	- N/a	- ODH approval		
2	Develop Healthy Homes Certification Program - Complaint driven process	12/2019	- N/a	 A certificate program that is utilized to resolve housing complaints 		
2a	Develop Survey and collect feedback from constituents/ stakeholders	4/2019	- # of survey respondents	 Finalized Stakeholder Survey Minimum 150 survey respondents 		
2b	Develop training certification program curriculum to train inspectors	12/2019	- N/a	- Finalized Course curriculum		
3	Develop marketing campaign for Healthy Homes Certification Program (e.g., health benefits, insurance benefits, etc.)	5/2019	- N/a	- Completed multimedia campaign		
Obj	ective 2: Collaborate with Community Partn	ers to Mitiga	ate, Prevent, or Resolve Enviro	nmental Issues		
Action Steps						
Act	on Steps	Time Frame	Performance Metrics	Target /Goal		
Act	on Steps Assess unmet needs for Lucas County residents living in unsafe living conditions and develop report.		Performance Metrics - N/a	Target /Goal - Develop a list of needs our staff observe in the community		
	Assess unmet needs for Lucas County residents living in unsafe living	Frame		- Develop a list of needs our staff		
1	Assess unmet needs for Lucas County residents living in unsafe living conditions and develop report. Use assessment report to determine what social services agencies/groups that we should engage based on the	Frame 1/2019	- N/a	 Develop a list of needs our staff observe in the community List of needs matched up with 		

 3 Develop various types of media to promote Healthy Homes & Environment that reaches all citizens of Lucas County (i.e. Radon, indoor air quality, Sewage O&M, etc.) Research other Health Departments and agencies to find most effective methods to reach our citizens 3a Hire an EH educator/social workers in Environmental Health 4 Develop database of community partners the department regularly interacts with on environmental issues and establish protocol to touch base at appropriate intervals 	9/2019 12/2019 12/2019	- N/a - N/a	 By July 2019 staff will look at other accredited Health Departments to see how they use a multimedia approach to promote EH programs. Begin to implement a multimedia approach for at least one program by September 2019. Secure funding to hire an EH educator/social worker Establish and maintain listing of community partners, classified by category or EH area of expertise/use Determine most appropriate means of communication with community partners (e.g. in person, phone, e-mail) Develop protocol for reaching out to determine if unmet needs
 5 Explore and develop stakeholder workgroup to create handouts/ informational toolkits for residents the department interacts with on housing issues Approach A.B.L.E., Legal Aid of Western Ohio, Property Investment Network, Lucas Metropolitan Housing Authority, Zoning & Building and others 	12/2019	- Hold at minimum 2 stakeholders meetings	exist-Developed Workgroup- identify staff to participate in stakeholder workgroup -Develop handouts/toolkits for residents -Distribute handouts/toolkits for residents -Develop handouts/toolkits for residents dents velop handouts/toolkits for residents (SMEs) contributing to appropriate topics

Goal: Ensure TLCHD has Appropriate Staffing Structure and Developmental Opportunities at all Levels

	Objective 1: Increase Workforce Training Opportunities at all Levels				
Action Steps		Time Frame	Performance Metrics	Target /Goal	
ſ	1 Develop/ Revise/ Implement consistent and inclusive Hiring & On-boarding	12/2019	- N/a	- Ongoing review	
	process				

1b	Review & Revise On-boarding orientation: -When and how do we welcome new staff? -How do we cultivate a great first	12/2019	- N/a	- Ongoing review
	impression as an Employer?			
1c	Partner/arrange with County to have all new staff complete <i>Lucas County 101</i> training	12/2019	- % of new hires completing training	- 100% of new hires complete training within 1 year of hire
2	Provide Bridges Out of Poverty Training to All Staff	12/2019	-% staff completing training	YR1: 25% of Staff Trained YR2: 50% "" YR3: 100% ""
3	Provide Mental Health First Aid Certification to all Staff	12/2019	-% staff completing training	YR1: 25% of Staff Trained YR2: 50% "" YR3: 100% ""
4	Provide C.O.P.E. training to all staff	12/2019	-% staff completing training	YR1: 25% of Staff Trained YR2: 50% "" YR3: 100% ""
Obj	ective 2: Develop "Safe Feedback" system/p	process for st	taff	
Acti	on Steps	Time Frame	Performance Metrics	Target /Goal
1	Revise and implement Annual Employee Satisfaction/Morale Survey	Ongoing	-Implemented Survey	- At least 85% of staff complete the ESS each year
2	Assess methods for continuous collection of staff feedback	12/2019	-Review of available methods and effectiveness	- Report on effectiveness of available methods
2a	Assess location of suggestion boxes & market their use internally	12/2019	-Renewed Internal Marketing Campaign	-Reposition SB locations as necessary
Obj	ective 3: Staff Performance Effectively Mana	aged		
Acti	on Steps	Time Frame	Performance Metrics	Target /Goal
1	All Position Descriptions reviewed and updated	12/2019	- N/a	-All position descriptions reviewed and revised as necessary
2	Staff are engaged in the development of programmatic performance measures	12/2019	- Programmatic Performance Measures	-All programs tracking performance measures
3	Develop Employee Handbook containing information on appropriate agency policies & procedures and human resource functions.	12/2019	- N/a	-Employee Handbook Distributed to staff

Obj	ective 4: Develop and Implement an agency	Workforce	Development Plan		
Action Steps		Time Frame	Performance Metrics	Target /Goal	
1	Develop or assign staff group to oversee Workforce Development plan implementation	12/2019	- N/a	- Group formed	
1a	Revise WFD Plan Annually	12/2019	- N/a	- Revised WFD	
2	Implement WFD Plan goals and objectives	12/2019	- N/a	- WFD goals implemented on schedule	
3	Develop / implement process for uniform tracking of employee trainings and credentials	12/2019	- N/a	- Defined standard process	
3a	Assess OhioTrain and/or other options for tracking platform	12/2019	- # of staff currently on OHTrain	- Assessment of feasibility / user- friendliness of OHTrain	
Obj	ective 5: Workforce Maintains & Acquires N	lecessary Ski	lls for Job Excellence		
Acti	on Steps	Time Frame	Performance Metrics	Target /Goal	
1	Develop license/certification CEU tracking system	12/2019	- N/a	-Implemented process for tracking CEU's	
Str	ategic Priority: Financial Stability				
Goa	I: Secure and Maintain Diverse, Sustainable	, and Flexibl	e Funding to Support all Essent	ial Public Health Services	
Obj	ective 1: Actively Monitor and Evaluate Pro	gram Budget	ts to Effectively Manage Fiscal I	Resources	
Acti	on Steps	Time Frame	Performance Metrics	Target /Goal	
1	Grant all directors access to FROGS (Financial Reporting System)	12/2019	- % of directors with access	- 100% of directors have access to FROGS	
1a	Train directors on use of FROGS	12/2019	- % of directors trained	- 100% of directors trained to use FROGS	
2	Run monthly financial reports comparing projected vs actual revenues & expenses at the department/division level	12/2019	 # of reports per division Projected vs Actual Comparisons 	- 1 financial report per month per division	
2a	Develop reporting template for explanations of discrepancies > 10% from projected	12/2019	- N/a	- Standardized template	
2b	Develop/revise SOP for monitoring of budgetary processes	12/2019	- N/a	- Updated standard budgetary operating processes	
3	Fiscal Assurance Officer and directors report quarterly to Audit Finance Committee discrepancies > 10% from projected	12/2019	- Projected vs Actual Comparisons	- Quarterly reporting to Audit Finance	

4	Develop department/division level matrix maps for programmatic fiscal assessment	12/2019	- Program Cost vs Mission Impact	- Divisional/Programmatic Matrix Maps
4a	Develop matrix-map template and instructions	12/2019	- N/a	 Standard matrix map template Procedure for creating matrix maps
5	 Develop/Revise SOP defining agency budgetary deadlines for budgets submitted to budget commission, DAC, and certificates of estimated resources and process: Inclusion of approval/signatory process for each budget Legal requirements 	12/2019	- N/a	- Updated standard budgetary approval processes
Obj	ective 2: Effectively Implement Key Financia	al Analysis &	Business Management Practice	S
Acti	on Steps	Time Frame	Performance Metrics	Target /Goal
1	Conduct assessment of all capital resources valued at \$5,000 or more: - Forecasting for replacement	12/2019	- Inventory of capital resources	- Assessment of Resources
1a	Begin replacement/emergency fund for anticipated expenses	12/2019	- % of monies allocated	 Established fund for capital resource replacement/ emergencies
2	Develop/Revise SOP for agency competitive bid process.	12/2019	- N/a	- Updated standard competitive bid process

Plan Review & Evaluation

The 2017-2020 Strategic Plan is a living document intended to direct the focus of both TLCHD staff and Board of Health members over the next three years. This plan will evolve over time to meet the changing needs of our community and to incorporate new data and information as it becomes available. In collaboration with our Community Partners, a new Community Health Assessment and Community Health Improvement Plan are on the horizon and updated information from both will be used to evaluate our priorities and objectives.

The full Strategic Workplan will be reviewed and updated on an annual basis to ensure continued progress towards our stated mission, vision, and department goals. Progress made or barriers encountered on individual Goals, Objectives, and Action Steps will be reported monthly in Strategic Planning Committee Meetings.

Key considerations for monthly reports will include:

- Progress made towards each objective's targets
- Barriers or facilitators encountered

- Proposed adjustments to timeframes or targets
- What have we learned?

As we evaluate our progress we may modify our direction to best serve our community. All progress will be tracked through TLCHD's performance management system and barriers encountered will be examined according to the processes outlined in the agency's Quality Improvement Plan.

To ensure we are successful, we will work to foster continued collaboration across our department and among our community partners and stakeholders. We believe these efforts will truly lead to healthier outcomes, and a healthier Lucas County.

Acknowledgements

The Strategic Planning Committee would like to express our sincere appreciation to the Toledo-Lucas County Health Department Staff, Board of Health members, and the Community Partners who participated in our strategic planning process. This plan would not have been possible without their valuable insights, expertise, and commitment to a healthier Lucas County for all.

TLCHD STAFF

Amy Abodeely **Richard Addo** Clark Allen Rebecca Anderson **Zyishia Bailey** Kelly Ballinger Nancy Benedetto Jerry Bingham Danielle Boyd Kelly Burkholder-Allen Tanika Carter Terri Dalton Alice Dargartz Samantha Eitniear Donna Fox Lauren Glovinsky Jennifer Gottschalk Melissa Hallenbeck Kari Hepfinger Kathy Holmes

Mary Jay Shynell Jones Alia Kadri Jerry Kerr Shannon Lands Lavelle Livingston **Tony Maziarz** Joanne Melamed Josh Niese Stella Nino Brandon Palinski Ellie Roselle Sam Schwandner Brad Sherrick Celeste Smith Gloria Smith April Snelling Mahjida Steffin Denise Vernon Gillian Wilke Eric Zgodzinski

Thank you to all staff for your hard work and dedication to Public Health!

BOARD OF HEALTH

Donna A. Woodson, MD, *President* Robert R. Reinbolt, MBA, PE, *Vice President* Darlene L. Chaplin, RN Barbara Conover, MSN, RN Reynald Debroas Perlean Griffin Matthew S. Heyrman, MPA Ted Kaczorowski Donald R. Murray Matthew A. Sapara, JD Barbara Sarantou

Community Partner SWOT*

Advanced Specialty Hospital of Toledo American Cancer Society Anthony Wayne Local Schools Arrowhead Behavioral Health Department of Neighborhoods, City of Toledo Flower Hospital Harbor Behavioral Mercy Health Mental Health Recovery Services Board of Lucas County ProMedica St. Charles Hospital St. Luke's Hospital *Community Partner Names Success Mile Academy *listed as self-reported.* **Toledo Hospital**

Record of Changes

6				
Date of Change	Changes Made By	Changes Made / Notes		
3/8/2017	BP	Updated Position Titles for SPC Members		
8/8/17	BP	Updated "Responsible Leads" in accordance with staffing changes, added fourth (4 th) objective to <i>Infant Mortality</i> , and updated Strategic Map to reflect new priorities		
3/12/2019	BP	Updated "Responsible Leads" in accordance with staffing changes; Revised Workplan and Strategic Map to reflect organizational priority and resource changes. Updated "Plan Review & Evaluation" section.		
10/26/20	BP	Updated "Responsible Leads" in accordance with staffing changes.		
	1	1		

Appendix 1

Strategic Planning Timeline:

	Date(s)	Description of Key Activities	Participants					
	May – June	 Staff *SWOT Analyses conducted in small group sessions Staff prioritized top seven themes in each SWOT category Board of Health Retreat held to conduct BOH SWOT Community Partner SWOT released to 69 individuals from 31 community partner/stakeholder organizations 	 All Staff Community Partners Board of Health					
	August	 Overview & Expectations of Strategic Planning Process Brief Review of strategic plan structures Mission, Vision, Values Review & Discussion 	Strategic Planning Committee					
	September	 Community Partner SWOT released to an additional 113 community partner/stakeholders Mission & Vision re-drafted Core Values revised 	 Community Partners Strategic Planning Committee 					
2016	October	 Finalized Mission & Vision Statements Reviewed & Discussed: SWOT results Community Health Assessment data (CHA) Community Health Improvement Plan data (CHIP) Early Environmental Health Assessment Data Community Health Rankings data County Demographic Data Proposed potential strategic priorities 	Strategic Planning Committee					
	November	• Top 7 Strategic Priorities Selected & Finalized	Strategic Planning Committee					
	December	 Overview & Introduction to Performance Management frameworks Strategic Framework drafted: Overarching Goal per priority High level Objectives per priority Initial action step feedback generated Progress Report Leads assigned 	Strategic Planning Committee					
2017	January	 Revised Strategic Priority Language Drafted an 8th Strategic Priority and its framework Actionable Activities Workplan drafted using staff feedback Board of Health Approves Mission, Vision, Strategic Priorities & Overarching Goals Board of Health Feedback requested on objectives 	 Strategic Planning Committee Select Staff Board of Health 					
	February	Draft Plan reviewedWorkplan revisedBoard of Health Approves full Strategic Plan	Strategic Planning CommitteeBoard of Health					
	March	• 2017-2020 Strategic Plan Implemented	Strategic Planning CommitteeTLCHD Staff					

*Information on all SWOT Analyses are included in the section by the same name (page 6).