

2020 Annual Report

Message from the Health Commissioner

In the past year, a once-in-a-century pandemic presented Lucas County an unprecedented challenge. The Toledo-Lucas County Health Department rose to answer the call for local leadership and response to this global public health emergency. Our pivotal role started in January 2020 with close review and surveillance of the emerging threat posed by SARS-CoV-2. By mid-March, we activated the Emergency Operations Center (EOC) to bring all local leaders, first responders, and support service agencies to the same table to coordinate efforts as Lucas County confirmed its first COVID-19 case. The early pandemic saw Health Department employees get infected with COVID-19, producing one of the first major guarantine issues in Lucas County. Even with many of our frontline employees impacted, we did not lose the ability to respond to the community's needs or concerns. Moving into the spring and summer, the Health Department expanded contact tracing and continued to push for increased testing capacity. We updated the community on best practices and safety guidance as fast as the global science and understanding evolved. Unfortunately, despite all the early precautions, we saw 621 of our Lucas County friends and family succumb to COVID-19 in 2020. As we moved into the Fall and early Winter, the community experienced a significant increase in COVID-19 infections to the point we were at 900 cases per 100,000 population. This is 9 times the amount the CDC considers to be a very high-rate of COVID. By the end of the year, hope emerged as we received our first shipment of COVID vaccine and immediately began vaccinating health care workers, first responders, and public health staff. A return to normal was finally in sight.

As we look forward in 2021, I expect significant efforts to go towards the vaccination and continued protection of our residents. This will be the story of our success next year. I wanted to review the story of 2020 for several reasons. The first is to set the foundation for the work performed by the Health Department to protect this community. Our staff have gone above and beyond this past year and I could not be prouder of the effort, attention, and care this group of individuals put into our Lucas County COVID response. I owe them a true debt of gratitude. The second reason is to bring us back to the start of the pandemic in Lucas County and the fear, apprehension, and other trials we all faced to stay ahead of this novel disease. As we reflect on 2020, I can say we won many battles as our apprehensions gave way to understanding, and the promise of a brighter future rests on the horizon of 2021.



Eric J. Zgodzinski, MPH, RS, CPH Health Commissioner

Letter from the President

Dear Friends and Neighbors,

I am writing to you on behalf of my remarkable colleagues at the Toledo-Lucas County Health Department. This year has tested our hearts and our souls, as it has all of you. In March 2020, as the COVID-19 virus began to spread locally, most of America was ill prepared. Fortunately, Lucas County was better prepared than most despite financial support for Public Health being cut in half over the past decade. The quality and training of the Health Department staff and in our local healthcare institutions is outstanding. A cooperative plan for emergencies had already been created and was quickly put in place. When COVID-19 became a pandemic, there were few added state and federal resources available. America invested just \$850 million in Public Health from the \$4.4 trillion Federal Budget for FY 2019 (less than two-tenths of one percent). We can and must do better.

In many ways, Public Health was the victim of its own success. Many common infectious diseases have been tamed by our vaccination scientists; food and waterborne outbreaks are limited and discovered quickly through our epidemiologists and sanitarians. We have vaccines against 28 common infectious diseases that were serial killers in the past. Now, these diseases are rare where routine vaccination is common and required. The number of lives saved by Public Health science is countless and growing as we continue using safe and effective vaccines, this time, against COVID-19.

Public Health needs the support of the entire community to succeed. As our remarkable medical scientists worked day and night to create vaccines against COVID-19, Public Health experts asked the American people to follow centuries-old, but effective public health advice: social distancing, hand hygiene, facemasks, contact tracing, isolation, and quarantine.

Nobel Prize winning philosopher George Santayana once said "Those who cannot remember the past are doomed to repeat it." Although we are not out of this terrible new pandemic yet, we are on the cusp of ending it. Once again, we have our Public Health and Medical scientists and caregivers to thank. Less than a year from the first cases of COVID-19 in the US, we have highly effective and safe vaccines to protect us. The speed of this progress is miraculous.

We have learned that the precautions put in place for COVID-19 do truly work to slow or stop the spread of respiratory diseases. In the future, we could dramatically reduce the burden of the annual flu and cold season as we saw this past year if we were to socially distance and mask up in our public spaces when feeling ill. Our community will need to maintain vigilance and continue to follow these basic public health measures for the time being. We see infections decreasing due to the community's efforts but we are not out of the woods yet.

Eventually, the Public Health community will return to fighting more than just preventable infectious diseases. The Toledo-Lucas County Health Department will return to our focus on the basics of public health: addressing the ancient and deadly underlying social determinants of disease: poverty, ignorance, racism, food security/poor nutrition, safe housing, adverse childhood experiences, environmental hazards, substance abuse and the lack of access to needed healthcare.

We will be leaning on our community partners to assist us in these efforts to improve the health of everyone in Lucas County where we live, learn, work and play with a constant focus on equity.



Johnathon Ross, MD President, Toledo-Lucas County Board of Health

Accreditation

Public Health Accreditation Demonstrates TLCHD's Commitment to Excellence in Serving the Community

The Toledo-Lucas County Health Department was formally awarded national accreditation through the Public Health Accreditation Board (PHAB) on March 17, 2020. TLCHD was among the first third of all Ohio Health Departments to achieve this milestone.

Established in 2007, PHAB is the nonprofit organization that administers the national accreditation program, which aims to improve and protect the health of the public by advancing and transforming the quality and performance of governmental public health agencies in the U.S. and abroad.

The national accreditation program, supported by the Centers for Disease Control and Prevention and the Robert Wood Johnson Foundation, sets standards against which the nation's governmental public health departments can continuously improve the quality of their services and performance. Ohio is presently the only state to mandate that all local health departments must reach and maintain national accreditation.

"We congratulate the Toledo-Lucas County Health Department for working to serve its community in the best possible way," said Joe Finkbonner, RPh, MHA, chair of PHAB's Board of Directors. "The accreditation process requires a commitment to quality and performance improvement. By achieving accreditation through PHAB, people living and working in Lucas County can rest assured that the Toledo-Lucas County Health Department is strong, has been rigorously examined, and has the capacity to protect and promote the health of everyone in the community."



Lucas County COVID-19 2020 Update

*All COVID-19 data reported is considered preliminary – the data is subject to change as it is reviewed, confirmed, and finalized. The data for 2020 COVID-19 cases is reported current as of 3/10/21.

In 2020, the Toledo-Lucas County Health Department (TLCHD) was called to action for the most fundamental purpose of public health: to limit the spread and harm of contagious disease within our community. The COVID-19 Pandemic impacted nearly every aspect of life for Lucas County and Ohio residents. A total of 26,718 COVID cases

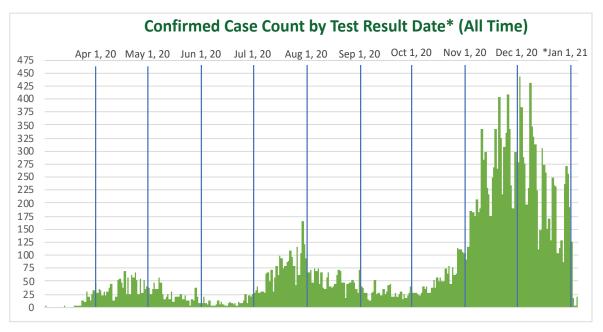
were reported to the Health Department throughout the year, the first reported in March. Regrettably, our community also witnessed the deaths of 621 friends and family over this same period.

	Cases Deaths	
Total	26,718	621
Confirmed	23,900	539
Probable	2,818	82

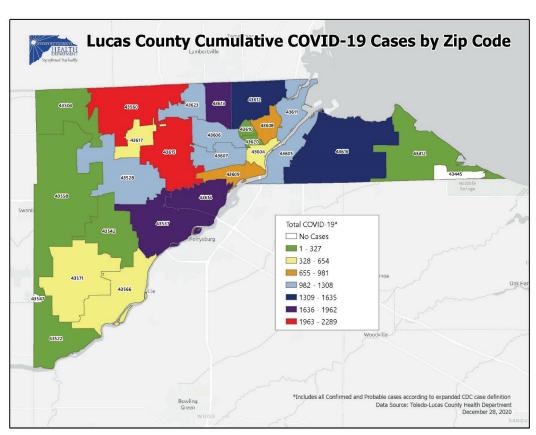
While TLCHD mobilized the Emergency Operations Center in March to coordinate our community response with local leaders and key response agencies, department operations were directly

affected by an outbreak under our own roof. This outbreak centered among core pandemic response staff and temporarily halted normal operations while TLCHD explored the best ways to protect staff and clients.

The virus ebbed and flowed through our community in several waves, the first beginning in March through the end of May, the second July through August, and the third and most severe wave of cases beginning in mid-October through the end of the year. The greatest number of case results received on a single day occurred during this third wave at 443 cases, though total cases reported on a single day exceeded 400 four (4) times during this period.



*Includes all confirmed cases (probable cases excluded) from the first Lucas County case on 3/3/20 through 12/31/20 based on earliest test result date available. <1.5% of cases included in counts had a collection date in 2020 and a result date in 2021. These are the bars represented on and after the Jan 1, 21 line.



*Includes all Confirmed and Probable cases according to expanded CDC case definition by residence zip code. Final case data for 2020 may differ from data available when map was generated.

As each wave progressed, Health Department staff (most notably our sanitarians, epidemiologists, and public health nurses) were called to continuously adapt to rapidly evolving national guidance and State of Ohio health orders. For the majority of the pandemic, this focus centered on delivering timely information and updates to the public, community testing, and contact tracing efforts to mitigate spread.

In April, TLCHD partnered with the University of Toledo to supplement contact tracing capacity with rigorously trained public health students. With the approval of the CARES Act in Congress mid-2020, TLCHD was able to begin hiring dedicated contact tracers, coordinators and support staff to help relieve the burden on TLCHD employees. The Health Department hired two (2) Contact Tracing Coordinators, 38 part-time contact tracers and various support staff from August through December. These individuals completed more than 8,500 work hours in addition to TLCHD employee time. Both coordinators and 29 contact tracers were carried forward into 2021 to continue support of contact tracing mitigation efforts.

Testing availability proved a significant barrier for much of 2020. To help alleviate the national testing supply shortage, the Health Department partnered with the Ohio National Guard, local hospital systems, and various private entities throughout the community to hold nine (9) public testing sites from April

Lucas County COVID-19 2020 Update (cont.)

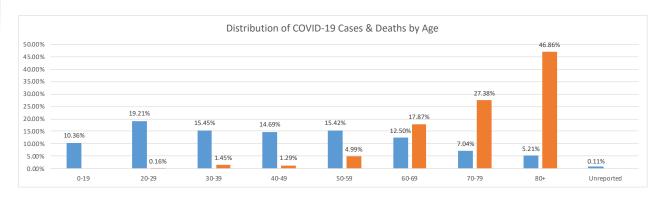
through December while promoting additional pop-up testing sites held by other local partners. The Health Department continues to promote testing site locations across Lucas County listed on the TLCHD website.

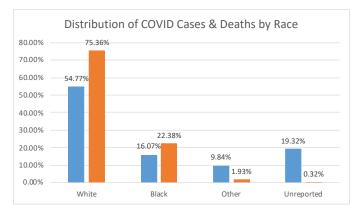
By the end of 2020, more than 108,965 COVID tests had been administered across Lucas County testing sites. This number only represents the number of tests reported voluntarily by our testing partners as Ohio law only requires positive tests to be reported to local health departments.

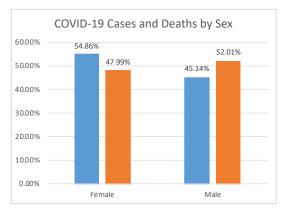
In late December, Lucas County received its first shipments of Moderna vaccine. Both Lucas County Hospitals and the Health Department began vaccinating key response personnel and first responders under the Governor's Phase 1A eligibility criteria. As we move into 2021, we are more hopeful than ever that the pandemic will draw to an uneventful close in the upcoming year as more vaccine is made available and individuals take the important step of building our community's immunity.

Case & Death Distributions by Age, Sex, and Race

■ % of Cases ■ % of Deaths







Environmental Health Services

Food Safety* Food Service Operations Licensed	Compost FacilitiesRegistered15Inspections15Household Sewage Treatment Systems(HSTS)124Permits Issued124Inspections Completed27Site Reviews Collected109Property Improvement Evaluations195Lot Splits39Operation and Management (O&M) forSeptic Systems0&M 12-Month InspectionsO&M 12-Month Inspections41Potable Water SystemsNumber of Permits51Water Samples Collected and Tested119Storm Water ProgramInspections Completed158Semi-Public Program158Inspections Completed90Aerator Unit Inspections Completed23Sewage Hauler Program23Sewage Hauler Number of Companies11Number of Trucks Inspected22Rodent Control22Rodent ControlCDBG Inspections
Pool/Spa Standard Inspections238 Licensed Public Pool and Spas in Lucas County208	Demo Inspections Completed165 Rabies Control
Bathing Beaches	Bite Reports Completed686 Nuisance
Licensed public bathing beaches 2	
Standard Inspections	Complaints Received 2,235
Standard Inspections3 Lucas County Jail Inspections	Complaints Received 2,235
Standard Inspections 3	Complaints Received 2,235

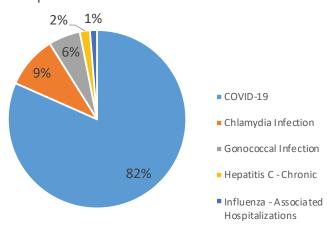
Licensed 1
Inspections 4

Community Services Response and Preparedness

Communicable Diseases	
Diseases Reported	. 33,159
Reported Outhreaks	13./

Top 5 Diseases	Number of Residents
COVID-19*	26,718
Chlamydia Infection	3,103
Gonococcal Infection	1,893
Hepatitis C - Chronic	598
Influenza - Associated Hospital	421

Top 5 Communicable Diseases

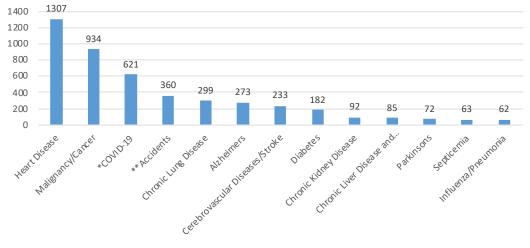


Vital Statistics

Births 2020

Females	 	.2,435
Males	 	2,624
Total Deaths		5.694

Leading Causes of Death - Lucas County 2020



^{*}Data is preliminary. **Includes opioid overdose deaths, motor vehicle deaths, and other accidental deaths.

Health Promotion and Outreach Services

Children Served 2,412
60+ ProgramNurse Assessments Completed1,134Medication Reviews Completed.657
HIV/STI Prevention Program HIV Tests Performed 1,387 Hepatitis C Rapid Tests Performed 223 Hepatitis C Rapid Test Positives 5 Condoms Distributed 58,000 HIV Cases Investigated 31 HIV Partners Contacted 69 Syphilis Cases Investigated 92 Syphilis Partners Contacted 147 Patients Enrolled in PrEP 89
Healthy Start Program
Participants Served 2,330 • 779 Pregnant Women • 721 Non-Pregnant Women • 546 Infants (0-11 months) • 195 Children (12-17 months) • 89 Men Cribs Distributed 751
Harm Reduction
Northwest Ohio Syringe Services (NOSS) Syringes Distributed 185,918 Syringes Returned 29,768 Fentanyl Test Strips Distributed 2,643
Narcan (Naloxone) Kits Distributed 3,792

Tuberculosis Prevention	
TB Tests Performed588	
Women, Infants and Children Program	
Average Monthly Caseload	
Breastfeeding Consultations	
Farmer's Market Coupons Value	
Distributed \$92,280	
Coupons were redeemed for Ohio grown	
fresh fruits and vegetables.	

Creating Healthy Communities

- Site prep work completed for inclusive playground at Lucas County Children Services
- Washington Local Schools Travel Plan completed
- Hosted 4 Farmers' Markets: reached 14,500 individuals
- Completed one Client Choice Food Pantry: reached 3939 individuals



Health Services

Clinic Services

Reproductive Health and Wellness	
Clinic Visits PrEP (Pre Exposure Prophylaxis) Clin	ic Visits 255
Disease Intervention Visits	193
<u>Immunizations</u>	
Adult/Travel Immunizations	947
Childhood Vaccines	
Flu Vaccines	
Laboratory Services	
Phlebotomy Performed	1,527
<u>Pharmacy</u>	
Prescriptions Filled	557

Persons Trained 3,074
Known Reversals 327



Board of Health Members

Johnathon Ross, MD, President

Representing District Advisory Council Term Expires: March 2023

Ted Kaczorowski, Vice President

Representing City of Waterville Term Expires: June 2020

Fritz Byers, JD

Representing District Advisory Council Term Expires: March 2020

Barbara Conover, RN, MSN

Representing City of Sylvania Term Expires: July 2020

Amr Elaskery

Representing City of Toledo Term Expires: July 2024

Richard Fernandez, DPT

Representing City of Toledo Term Expires: July 2021

Perlean Griffin

Representing City of Toledo Term Expires: July 2020

Matthew S. Heyrman, MPA

Representing District Advisory Council Term Expires: March 2021

Richard Munk, MD

Representing City of Sylvania Term Expires: July 2024

Donald R. Murray

Representing District Advisory Council Term Expires: March 2022

Susan Postal

Representing City of Toledo Term Expires: July 2022

Barbara Ann Sarantou

Representing City of Toledo Term Expires: July 2023

Michelle Schultz

Representing City of Oregon Term Expires: July 2023

Donna Woodson, MD

Representing City of Maumee Term Expires: July 2022







Financial Report – Fiscal Year 2020

	General Revenue Fund	Special Revenue Fund-Fees	Special Revenue Fund-Grants	Special Revenue Fund-FQHC	TOTAL
Beginning Balance 01/01/20	\$1,798,051.06	\$612,221.24	\$761,158.23	\$449,653.95	\$3,621,084.48
2020 Revenues:					
Charges for Services	971,661.20	366,935.26	54,717.99	-	1,393,314.45
Licenses & Permits	-	1,368,869.94	-	-	1,368,869.94
Intergovernmental	3,685,961.84	93,625.00	7,342,279.71	-	11,121,866.55
Miscellaneous Revenue	-	120.00	1,632.41	-	1,752.41
Transfers In	449,653.95	323,766.76	-	-	773,420.71
Other	125,737.24	-	65.35	-	125,802.59
Total of 2020 Revenues	\$5,233,014.23	\$2,153,316.96	\$7,398,695.46	-	\$14,785,026.65
2020 Expenditures:					
Personal Services	2,121,234.59	1,308,002.09	3,223,349.33	_	6,652.586.01
Fringe Benefits	889,292.45	495,709.18	1,097,178.36	_	2,482,179.99
Allowances	8,534.35	25,154.29	4,286.54	_	37,975.18
Charges for Services	319,063.95	_	1,679,960.74	_	1,999,024.69
Materials & Supplies	350,748.34	8,302.38	407,262.85	_	766,313.57
Operating Expenses	195,595.57	14,779.99	515,467.08	_	725,842.64
Utilities	-	3,250.00	_	-	3,250.00
Miscellaneous	6,391.05	1,207.00	3,972.01	-	11,570.06
Capital Outlay	38,117.00	-	33,267.77	-	71,384.77
Tranfers Out	323,766.76	-	-	\$449,653.95	773,420.71
Total of 2020 Expenditures	\$4,252,744.06	\$1,856,404.93	\$6,964,744.68	\$449,653.95	\$13,523,547.62
Ending Balance 12/31/20	\$2,778,321.23	\$909,133.27	\$1,195,109.01		\$4,882,563.51
Outstanding Obligations 12/31/20		\$1,768,892.61			





635 N. Erie St. Toledo, Ohio 43604 Phone: (419) 213-4100, Fax: (419) 213-4017 24/7 Contact: 419.936.2020

www.lucascountyhealth.com

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Contact Information

Administrative Services

Accounts Payable – (419) 213-4009 Birth and Death Certificates – (419) 213-4832 Human Resources – (419) 213-4562

Community Services Response & Preparedness

Epidemiology – (419) 213-4246 Emergency Preparedness & Medical Reserve Corp – (419) 213-4152

Environmental Health

General Environmental Issues – (419) 213-4074 Restaurant Complaints – (419) 213-4864 Smoke-Free Indoor Air Hotline – to log a complaint 1-866-559-6446

Health Services

Adult & Travel Immunizations – (419) 213-4163
Breastfeeding Support – (419) 213-2124
Healthy Start Program – (419) 213-2660
HIV / AIDS Program – (419) 213-4131
Shots 4 Tots 'n Teens – (419) 213-4121
WIC Appointments – (419) 213-4422

Health Promotion

Creating Healthy Communities – (419) 213-4168 Minority Health – (419) 213-2882 Tobacco Prevention/Cessation – (419) 213-4120 Harm Reduction – (419) 213-4217 Opioid Education and Naloxone Distribution – (419) 213-4168



635 N. Erie St. Toledo, Ohio 43604 2020 Annual Report

The Toledo-Lucas County Health Department is committed to being the leader in public health by promoting and protecting the health of all people where they live, learn, work, and play.